

# Nitrogen and Phosphorus Pollution Series: Nitrate in Ground Water

## Watershed Academy Webcast



**Tuesday, March 29, 2011**

**1:00–3:00 Eastern**

### **Instructors:**

**Jill Jonas**, Director, Bureau of Drinking Water and Groundwater, Wisconsin Department of Natural Resources

**Audrey Eldridge**, Coordinator for the Southern Willamette Valley Groundwater Management Area, Oregon Department of Environmental Quality

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## Topics for Today's Webcast

- ❑ Nitrate in Drinking Water: Overview of the Issue
- ❑ Support and Progress for Implementing a Groundwater Protection Plan in Southern Willamette Valley in Oregon
- ❑ Nutrients in the Nation's Streams and Groundwater, 1992-2004

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## Nitrate in Drinking Water: Overview of the Issue



### **Jill Jonas**

Director, Bureau of Drinking  
Water & Groundwater  
Wisconsin Department of  
Natural Resources  
President, Association of  
State Drinking Water  
Administrators

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## Nitrate in Drinking Water: Overview of the Issue

- ❑ What We Know
- ❑ What's Being Done
- ❑ Call to Action



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### What are the health risks?

- ❑ Blue baby syndrome (methemoglobinemia), low frequency but fatal risk for infants (10mg/L)
- ❑ Chronic use linked to miscarriages, lymphoma, gastric cancer, hypertension, thyroid disorder
- ❑ Reduced livestock growth & reproduction; can be fatal
- ❑ Affects fish reproduction
- ❑ Co-contaminants are viruses, bacteria, toxins, pesticides



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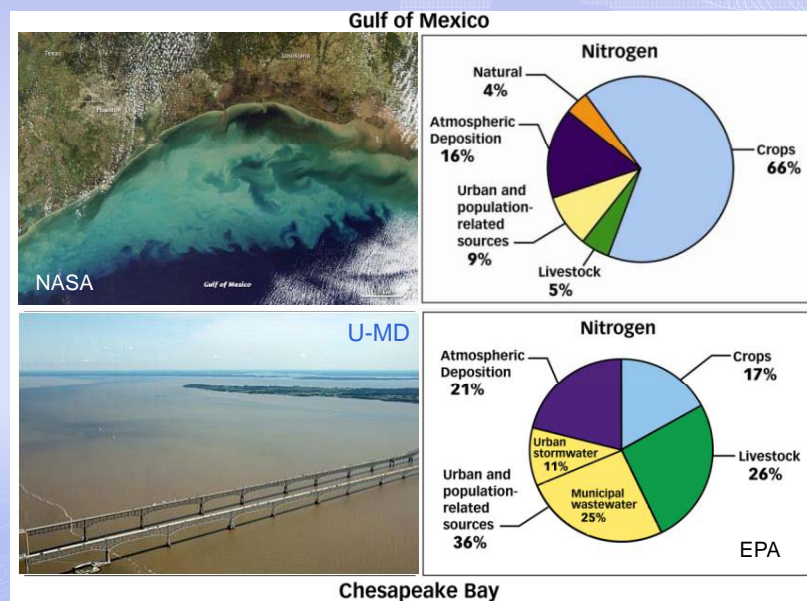
## At what cost? Health care



- ❑ Total healthcare cost from water-borne causes are large & well documented – but rarely separated by root causes
- ❑ \$539 million annual hospitalization cost for top three water-borne diseases in the U.S.
- ❑ Cryptosporidium cost Milwaukee, WI \$96.2 million total; \$64.6 million in lost productivity over 60 days

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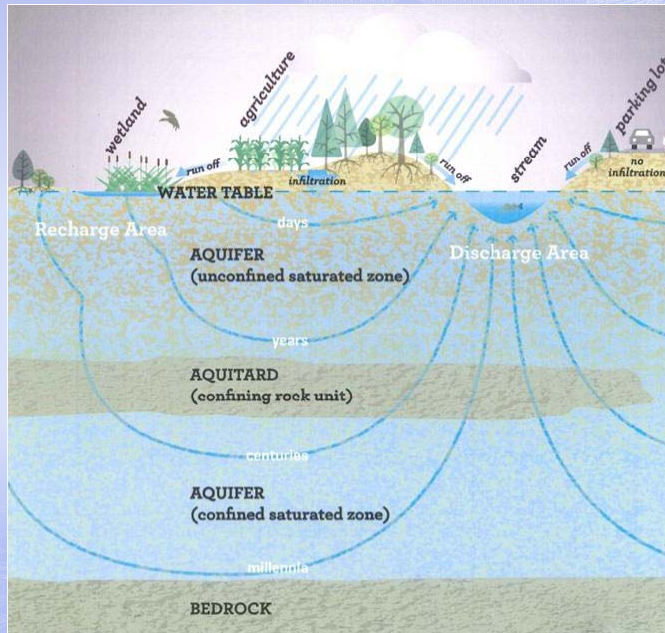
## Surface Water Nitrogen Sources



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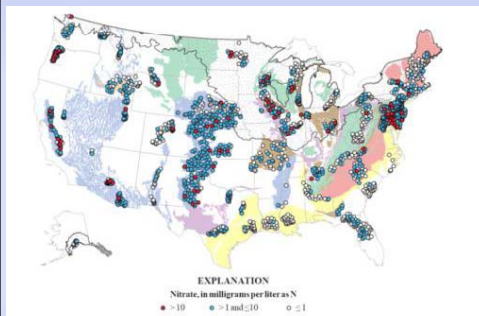


# Groundwater contamination paths



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# Drinking Water Impacts Nationwide

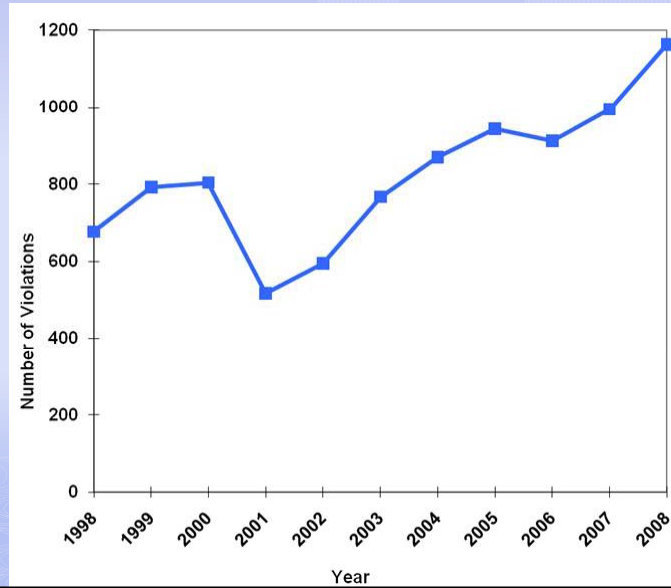


USGS

- ❑ Some shallow wells exceed 10 mg/L coast-to-coast
- ❑ Rate of nitrate violations in community water systems has doubled over past 7 years
- ❑ Algal toxins found in finished water
- ❑ Precursors for disinfection-by-products (DBPs) significant & costly

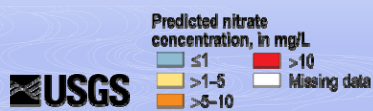
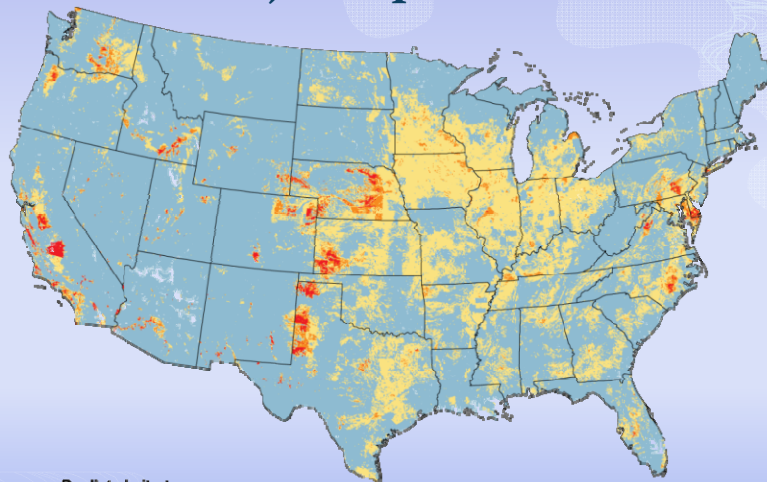
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## Increasing Nitrate Violations in U.S. Community Water Systems



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## Estimated Nitrate Concentrations in Major Aquifers



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## Non-agricultural sources of nitrogen in groundwater

- ❑ Leakage from wastewater disposal network
- ❑ High density development using conventional on-site wastewater systems
- ❑ Turf grass fertilization
- ❑ Contaminated lands
- ❑ Select industrial sites
- ❑ Land clearing
- ❑ Waterway-aquifer interaction
- ❑ Improper stormwater management



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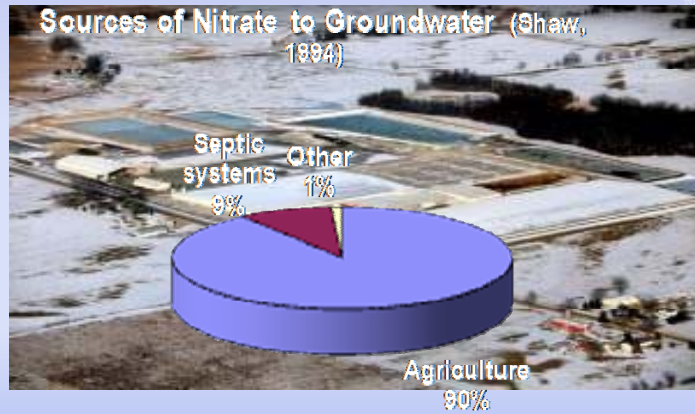
## ASDWA Findings

- ❑ Extensive data on nitrates in finished water; correlations to sources sometimes available
- ❑ Nitrate data for private wells exists in some locations
- ❑ Nitrate data for source water not routinely collected but available in many places
- ❑ Algal toxin data not routinely collected but some comprehensive studies done in some locations
- ❑ Some correlation data for pesticides, viruses and other pathogens
- ❑ Relatively little direct correlation data for nutrient-driven DBP precursors and DBPs
- ❑ Cost data to address impacts extensive in many places (especially for DWSRF program)

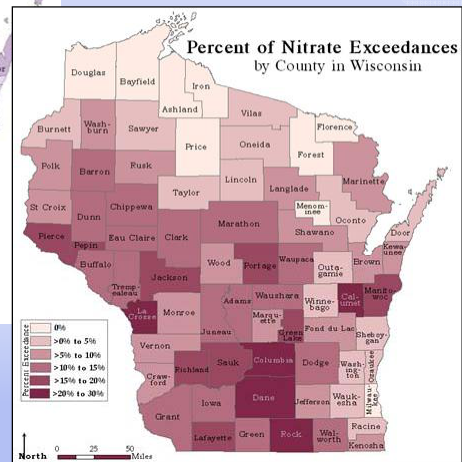
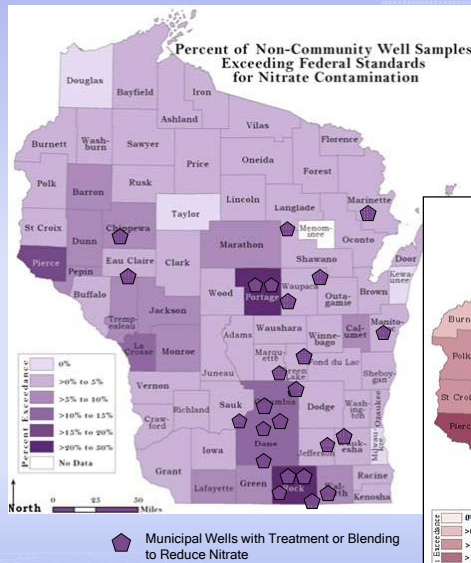


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# In Wisconsin



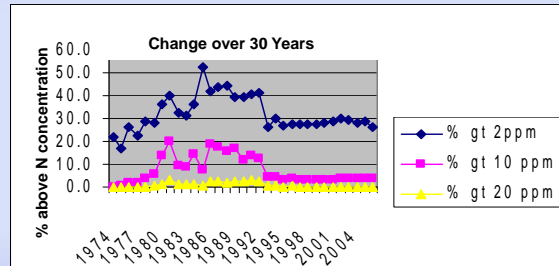
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## Nitrate levels in Wisconsin Public Water Supplies



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## At what cost? Local governments



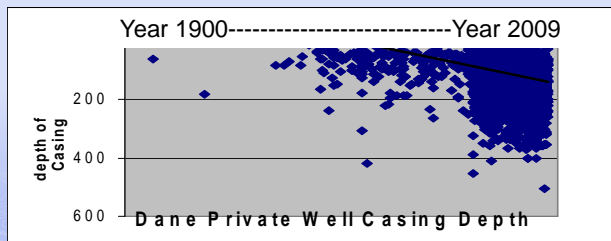
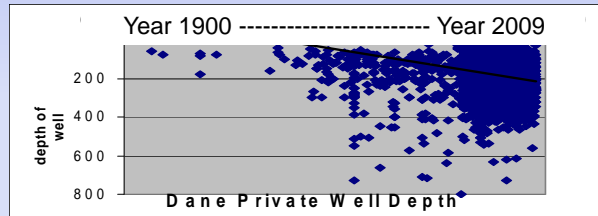
- In 2004 survey,
- 25 Wisconsin municipalities spent \$24 million to replace wells or install treatment & spend from \$2500 to \$72,000 annually on operations
- Ten new municipalities needing action over 5 year period

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# At what cost?

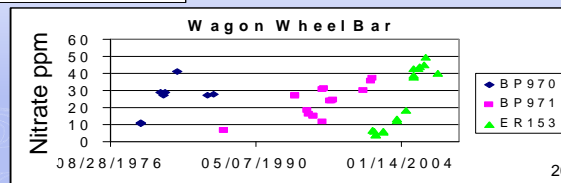
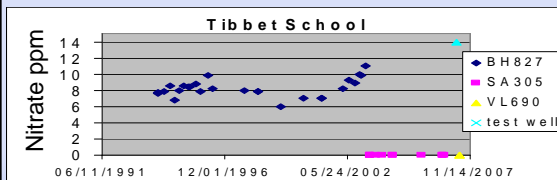
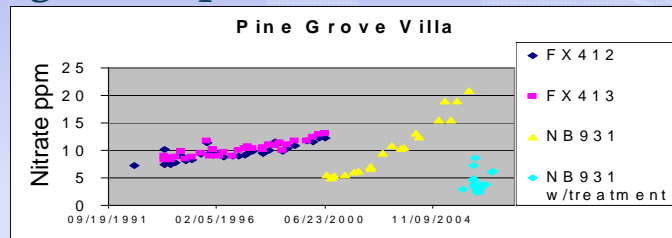
## Increasing residential construction cost



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# At what cost?

## Increasing well replacement & treatment cost

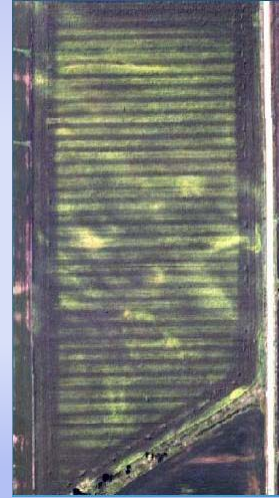


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## Does it add up? Treatment or prevention

- Most profitable WI farmers use less commercial N - don't follow corn with corn; use legume & manure credits to reduce fertilizer; substitute free information for purchased inputs
- Many studies show individual on-farm analysis using available information can reduce N application ranging from 20 - 50% (and N loss to waters ranging from 10 - 30%)



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## Does it add up? Treatment or prevention



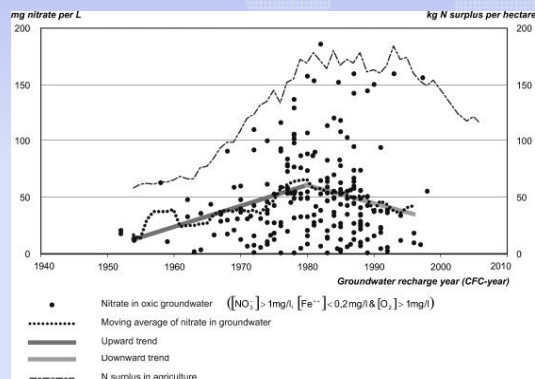
- Nitrogen-reducing on-site wastewater systems are available with costs comparable to conventional systems



- Efficient scheduling & use of fertilizer and irrigation on highly maintained turf grasses

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## Does it add up? On larger scale...



Time series of N surplus in agriculture and nitrate in oxic groundwater versus recharge age (CFC age) on an annual mean level.

## Nationwide Vital Signs

- ❑ Increasing collaboration between federal agencies (EPA, USDA, USFS, FSA) on water quality
- ❑ NAWQA and CEAP scientific progress
- ❑ Iowa Soybean Association, Bay Farmers

## Wisconsin's Vital Signs



- ❑ Groundwater Coordinating Council strategic priority
- ❑ State Ag Department's on-line, real-time risk map for manure spreading
- ❑ Spring runoff PSAs
- ❑ Updating analysis of existing data; designing targeted study
- ❑ Joint training of animal waste & drinking water inspectors
- ❑ Compliance inspection strategy
- ❑ Numeric phosphorus standard spurs trading - we hope...
- ❑ Seeking geographic opportunities, e.g., Green Tier & Forest2Faucets

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## State-EPA Nutrient Task Group Action Principles



- ❑ All sources must be accountable
- ❑ Act on what we know
- ❑ Fully use the tools we have
- ❑ Explore new authorities & approaches
- ❑ National framework needed

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## Call to Action



- ❑ Keep all sources accountable
- ❑ Use available data about contaminated drinking water to target most effective new policies
- ❑ Unify messages and strategy from EPA, USDA & state partners
- ❑ Enlist trusted messengers for all sources
- ❑ Cross-educate drinking water and clean water staff
- ❑ Compliance monitoring is critical; plans & permits are one piece
- ❑ Address onsite wastewater disposal systems more holistically
- ❑ Revise TMDL process as appropriate
- ❑ Invest in protection; shift from permitting of contamination
- ❑ Promote corporate stewardship

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## Questions & Discussion



**Jill Jonas**  
Wisconsin Department  
of Natural Resources

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# 60 Ways to Leave Your Groundwater...Cleaner

## Support and Progress for Implementing a Groundwater Protection Plan



**Audrey Eldridge**  
Oregon Department of  
Environmental Quality

**Denise Kalakay**  
Lane Council of  
Governments

**Kevin Fenn**  
Oregon Department of  
Agriculture

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## What is a GWMA?

is a tool used by the Oregon  
Department of Environmental  
Quality to address a large scale  
groundwater contamination  
when the contaminants originate  
from non-point sources.



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## GWMA Process (in general)

- (1) Document contamination
- (2) Declare a Groundwater Management Area (GWMA)
- (3) Appoint an Advisory Committee
- (4) Form an Action Plan
- (5) Implement the Action Plan
- (6) Rescind the GWMA declaration

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## Nitrate Standards

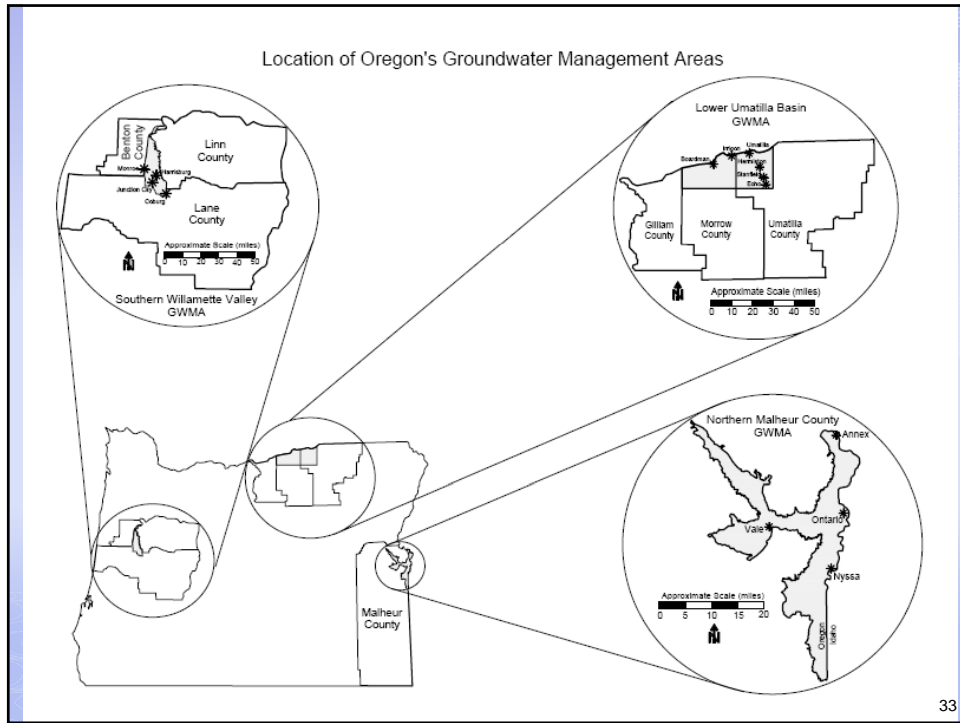


- The public drinking water standard is 10 mg/L




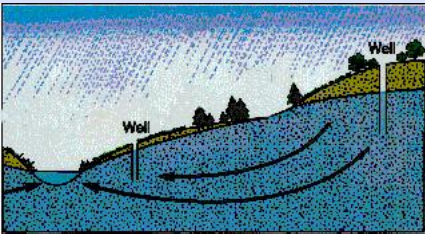
- “Action Level” for Oregon GWMA declaration is 7 mg/L

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## Southern Willamette Valley Groundwater Resources

- ❑ Shallow (20–40 ft.)
- ❑ Unconfined
- ❑ In some areas, the shallow groundwater overlies a larger and deeper regional aquifer

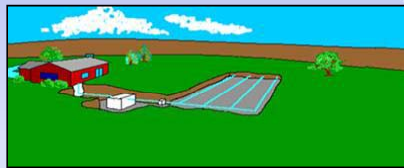
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## Nearly all of the GWMA Residents Rely on Groundwater



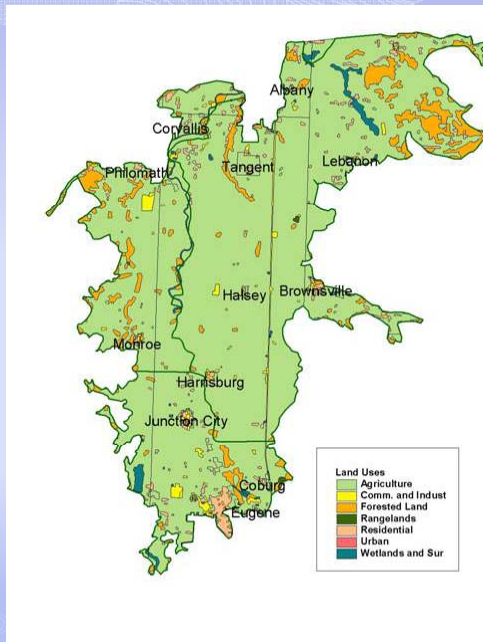
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## Potential Nitrate Sources Fertilizers, Human and Animal Waste



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## Land Use is Predominately Agriculture



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## Sampling Programs using Domestic Wells

- ❑ **2000-2001 Nitrate Testing**  
Looked for good coverage of the area, and targeted shallow wells
- ❑ **2002 Study**  
Looked to confirm earlier results and determine if any other parameter of concern was present



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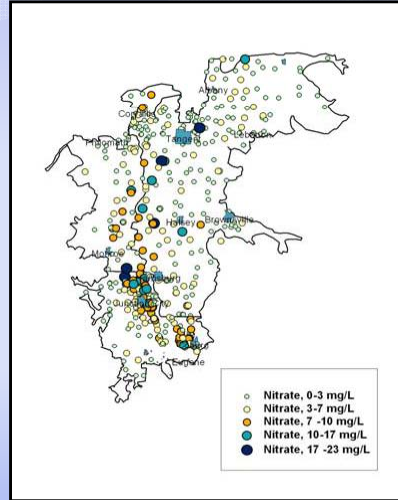


## 2000-2001 Nitrate Study

Shallow wells  
(less than 75 feet deep)

Good overall coverage

476 Wells  
437 Private Wells  
29 PWS  
10 Irrigation Wells



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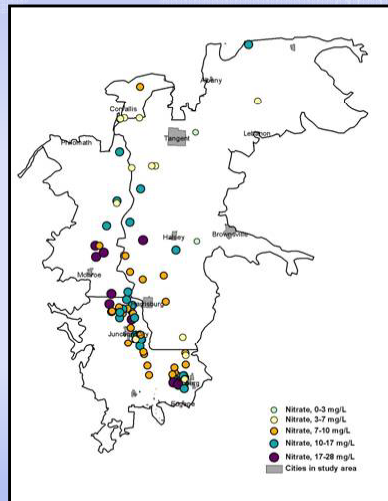
## 2002 Nitrate Results

10.1-28 mg/L = 49 wells

7.1-10.0 mg/L = 43 wells

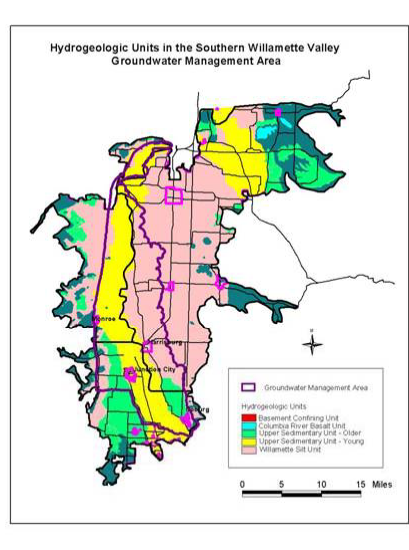
3.1-7.0 mg/L = 9 wells

> 3 mg/L = 6 wells



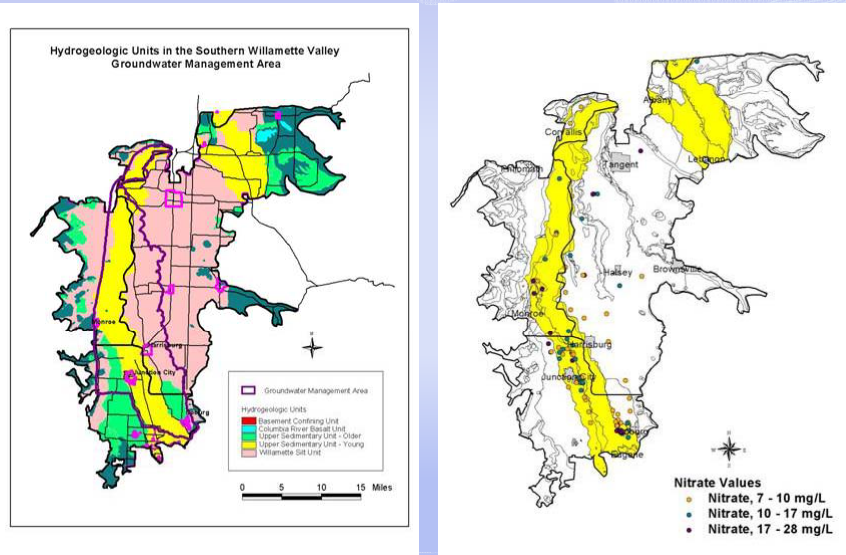
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# Hydrogeologic Composition and Nitrate Values



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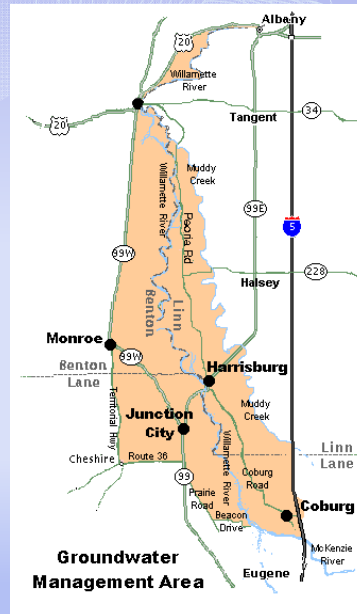
# Hydrogeologic Composition and Nitrate Values



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## The SWV GWMA boundaries were also designed to

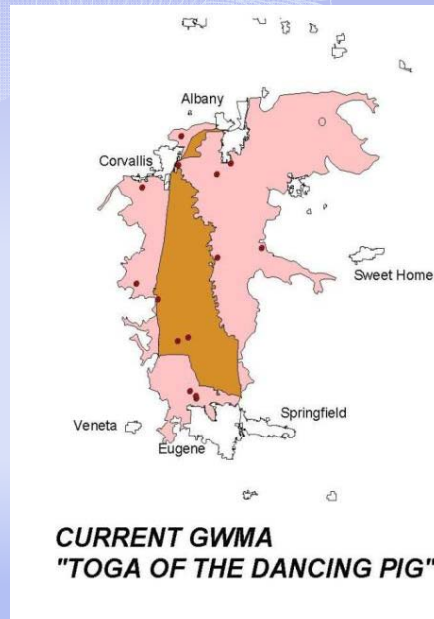
- Be recognizable to the general public, so they would know if they are “in”
- Capture most of the high nitrate values seen in the 2000-2002 studies



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## The GWMA boundaries were also designed to

- Be recognizable to the general public, so they would know if they are “in”
- Capture most of the high nitrate values seen in the 2000-2002 studies



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## Where Are We Now?

- ❑ GWMA declared in 2004
- ❑ A committee was appointed
- ❑ An Action Plan was finalized Dec 2006
- ❑ Outreach and implementation continues



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## Measuring Overall Groundwater Quality - Long Term Programs



- ❑ Long Term Network - a mix of 40 domestic and monitoring wells
- ❑ Synoptic Sampling Events ~3-4 years
- ❑ PWS and RET data

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## Overall 2010 Trend Comparisons

Well	Increase	Decrease	Steady
Domestic Wells (DW)	1-2	7	5-6
Monitoring Wells (GW)	7	7	9

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## Nitrate Values ...

- Background (1st 9Q) nitrate values of all GW wells = 5.37 mg/L
- Background (1st 9Q) nitrate values of all DW wells = 4.94 mg/L

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## Nitrate Values ...

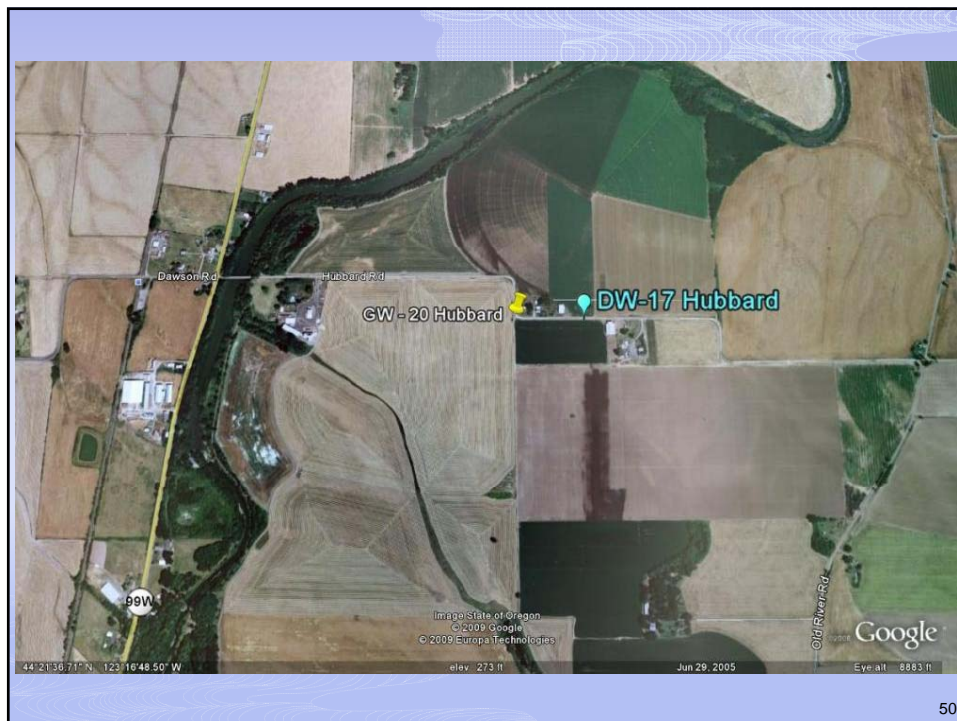
- Background (1st 9Q) nitrate values of all GW wells = 5.37 mg/L
- Background (1st 9Q) nitrate values of all DW wells = 4.94 mg/L

Average Nitrate over the last year (2010)

GW average = 5.24

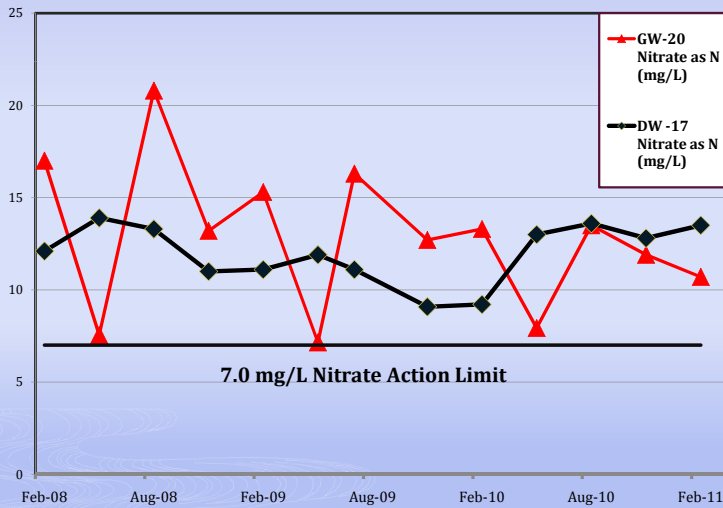
DW average = 4.76

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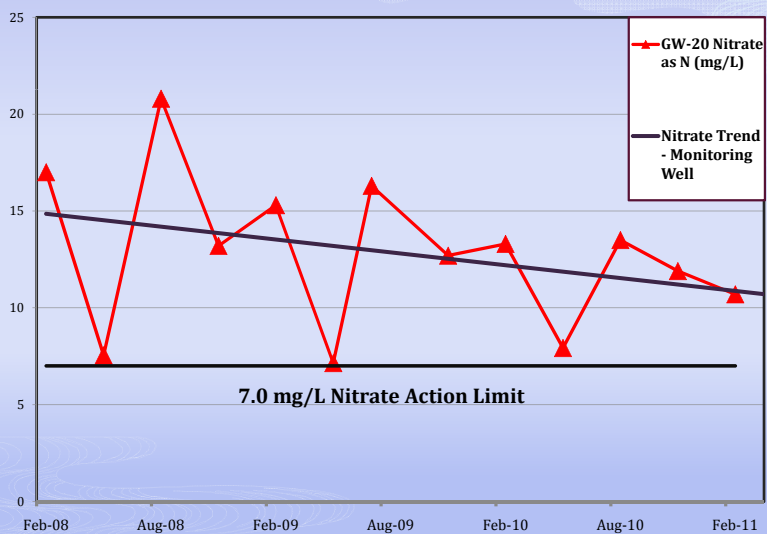
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## Domestic Well (DW-17) and Companion Monitoring Well (GW-20)



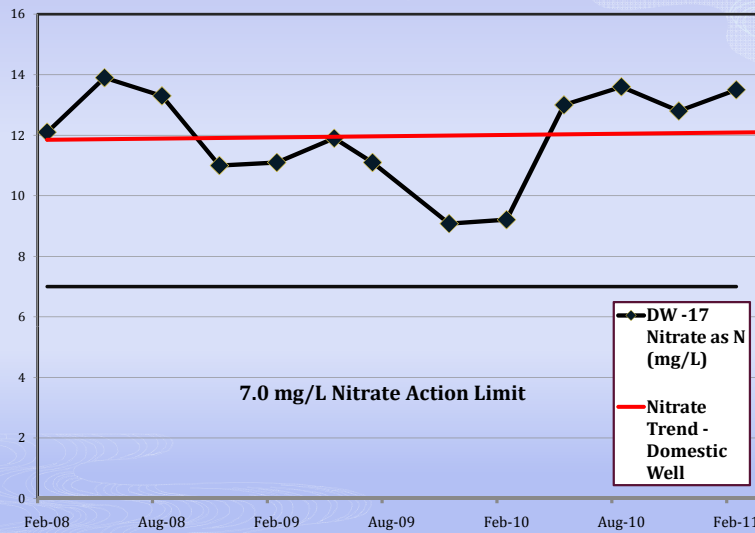
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## Monitoring Well (GW-20) Trend



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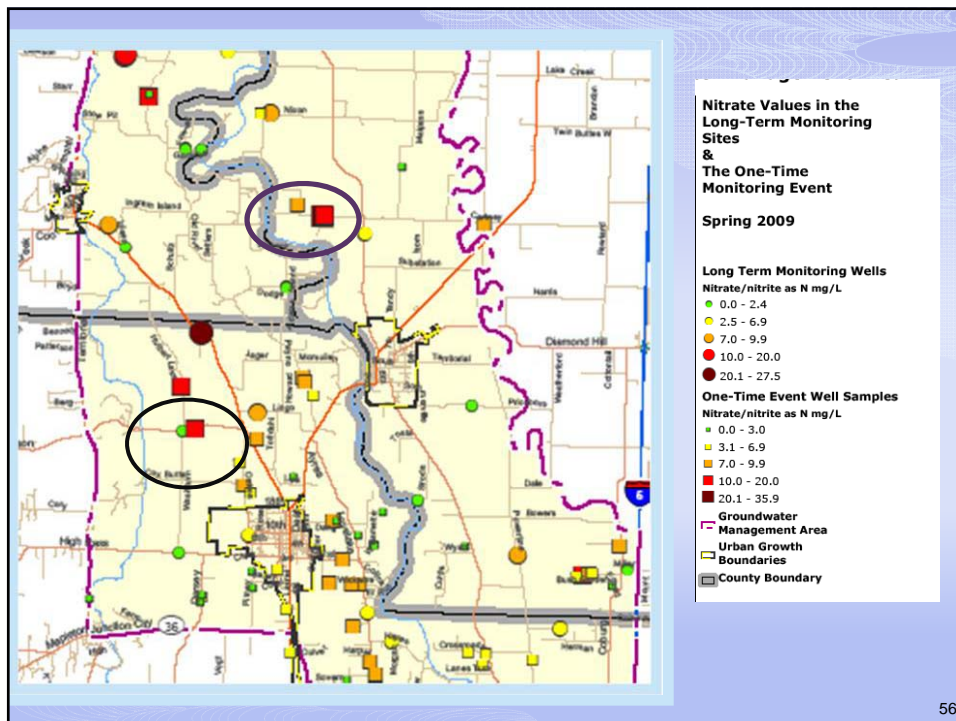
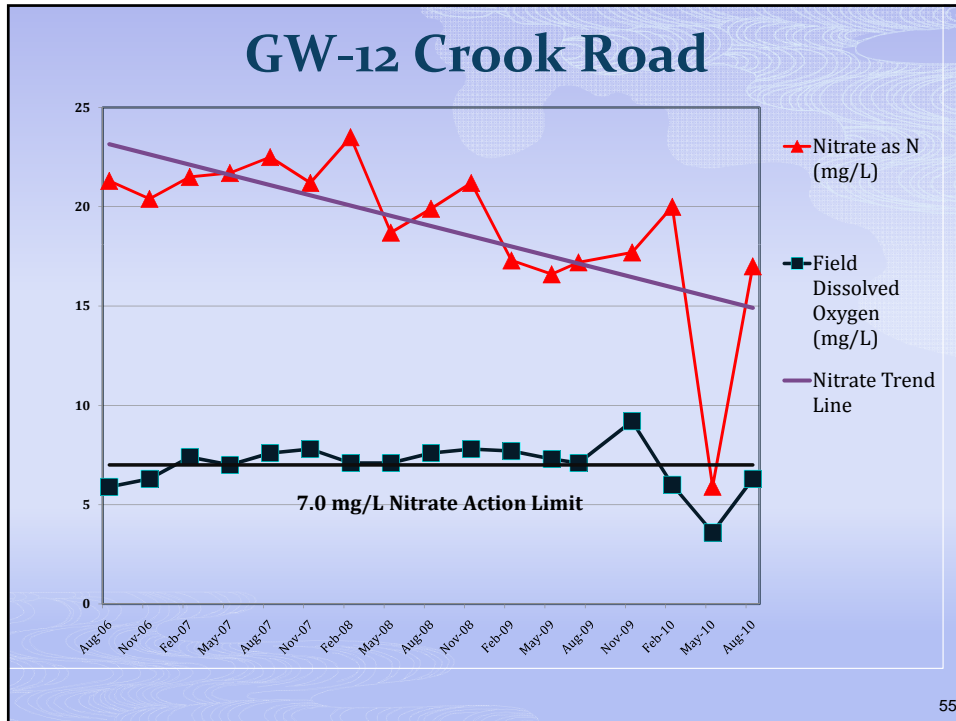
## Domestic Well (DW-17) Trend



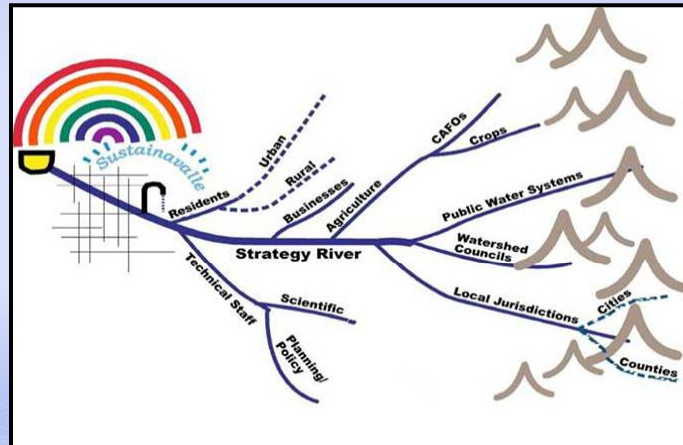
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## 60 Voluntary Strategies From All Land Use Sectors

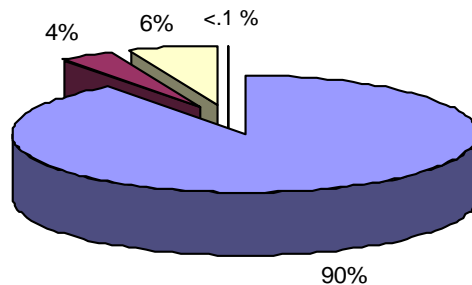


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## Four Sources of Nitrate Analyzed by the Nitrogen Budget

Percentage Nitrogen Contribution by Source

- Crops  
1,704 annual tons
- Septic Systems  
74 annual tons
- CAFOs  
109 annual tons
- Large Wastewater Systems



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## Residential Focus

- Approximately 21,000 people living in the GWMA and nearly all of the GWMA residents rely on groundwater for their drinking water supply.
- Many landowners still use hand-dug or driven wells.
- **Septic Systems**—68% of the septic systems in the GWMA do not have a septic system record.
- Home and garden fertilizer use

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## Education and Outreach

- Free nitrate well water testing
- Volunteer monitoring network
- Rural Living Basics Classes
- Festivals—Daffodil Festival
- Kids Day for Conservation
- Envirothon



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# Agricultural Focus

- ~177 square miles (93 % of the area) Includes grains, hay and forage, seed crops, row crops, vegetables, fruits, and various specialty seed crops. Known as the “grass seed capitol of the world.”
- Eight permitted Confined Animal Feeding Operations (CAFOs)
- Small acreage agricultural landowners.



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**Uptake ratios take into account conditions and management practices**

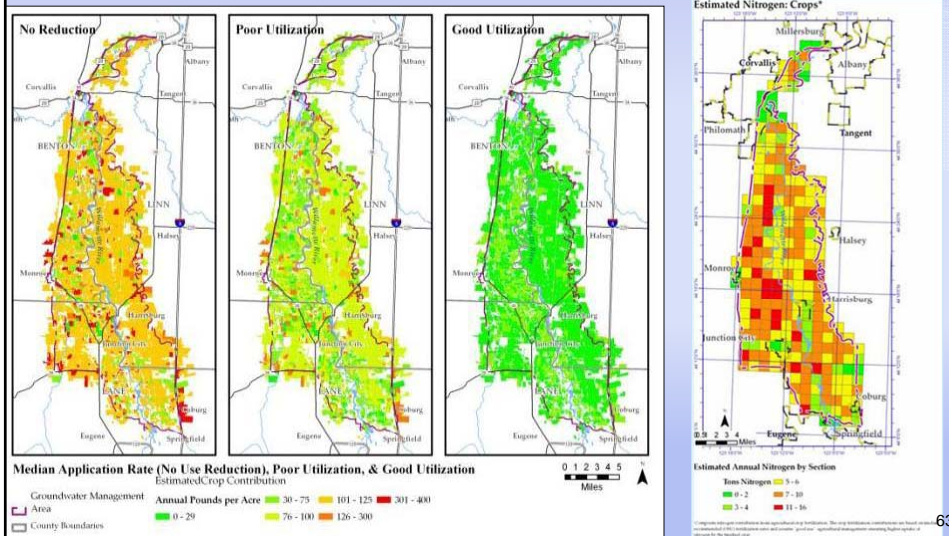


Field Classification	Percent of Crop Lands	Poor Utilization (low) Uptake Ratio	Good Utilization (high) Uptake Ratio
Alfalfa	.29%	15%	60%
Beans/peas	.19%	10%	60%
Berries & vineyards	1.29%	30%	70%
Christmas trees	.34%	50%	80%
Clover	1.13%	15%	60%
Corn	.13%	30%	65%
Double cropping	.10%	30%	70%
Grains	4.26%	10%	80%
Grass seed rotation	56.60%	40%	85%
Hayfield	6.59%	40%	85%
Irrigated annual rotation	12.55%	50%	50%
Irrigated perennial	3.18%	60%	90%
Mint	2.52%	40%	65%
Orchard	.96%	60%	90%
Pasture	3.93%	40%	85%
Sugar beet seed	.69%	50%	70%
Turfgrass	.90%	40%	85%

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# Nitrogen Potentially Lost Per Acre Depending on Utilization

(conditions and management practices)



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## Agricultural Changes - Unpredictable

- ❑ Rise in fertilizer and fuel cost
- ❑ Loss of vegetable processing ability
- ❑ Recent decrease in grass seed planting, due to stockpile of seed
- ❑ Declining peppermint price

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## Agricultural Changes – Active Management

- ❑ Dropped irrigation nozzles – less water needed to irrigate the same crop thus less potential for over-irrigation
- ❑ Veris Mapping and adoption of precision agriculture practices
- ❑ Updated fertilizer guidances and practices
- ❑ Anaerobic digesters
- ❑ Awareness and money

These changes equal less nitrogen input and loss



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**Overall Goal**  
**Clean Drinking Water**  
<http://gwma.oregonstate.edu/>

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# Questions & Discussion



**Audrey Eldridge**  
Oregon Department of  
Environmental Quality

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National Water-Quality Assessment (NAWQA) Program



## Nutrients in the Nation's Streams and Groundwater, 1992-2004

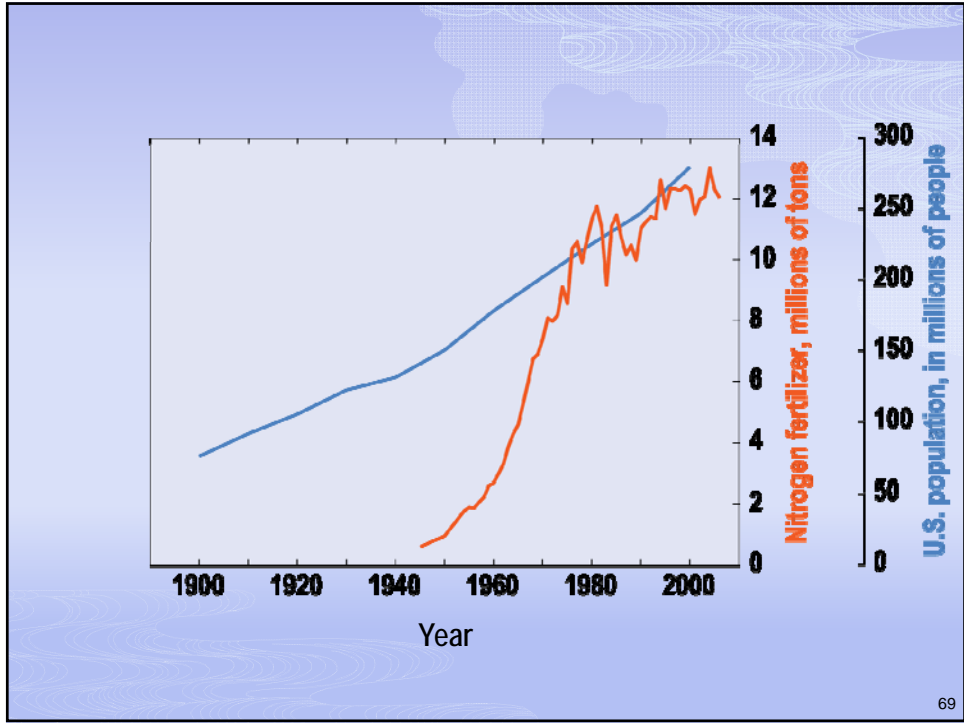
**Circular 1350**

[http://water.usgs.gov/nawqa/  
nutrients/pubs/circ1350/](http://water.usgs.gov/nawqa/nutrients/pubs/circ1350/)

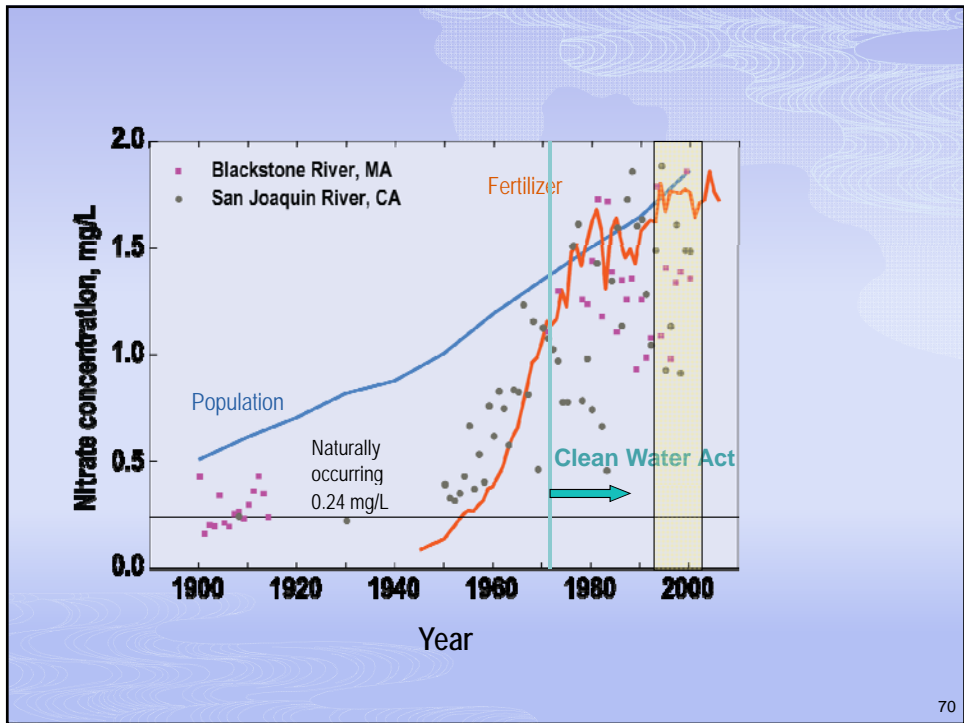
**Neil M. Dubrovsky, PhD**  
U.S. Geological Survey

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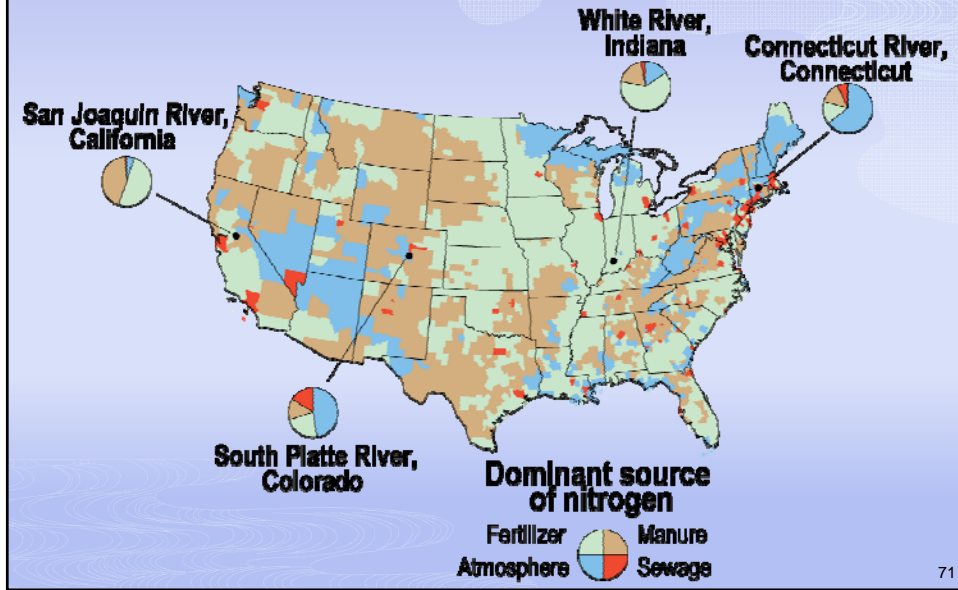


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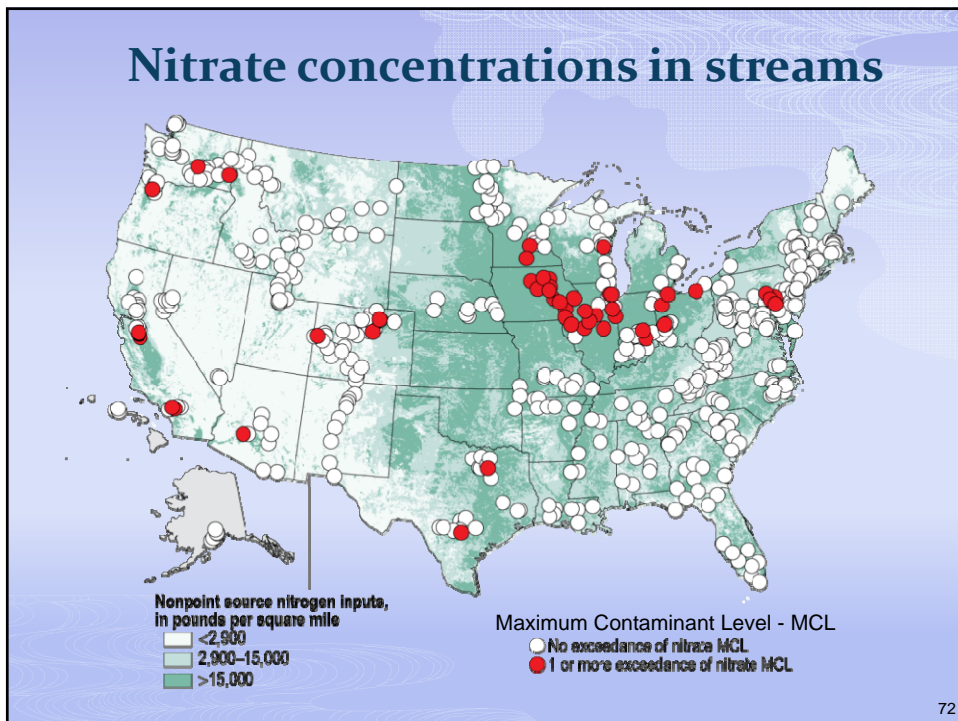


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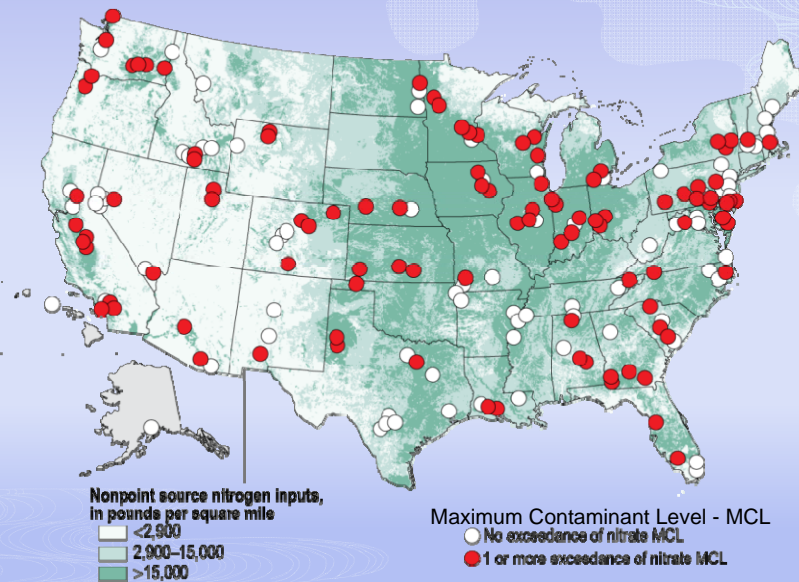
## Different sources of nitrogen predominate in different regions



## Nitrate concentrations in streams



## Nitrate concentrations in groundwater studies



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- Biogeochemical controls on nitrate in groundwater
- Contribution of nitrate in groundwater to streams
- Change over time: implications of the slow movement of groundwater

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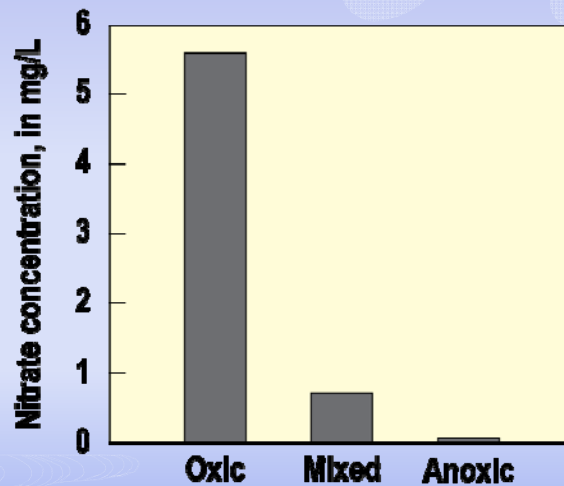
## Biogeochemical control of nitrate

Nitrate concentrations are significantly higher in well-oxygenated groundwater regardless of the amount of nitrogen inputs

- Removal by denitrification

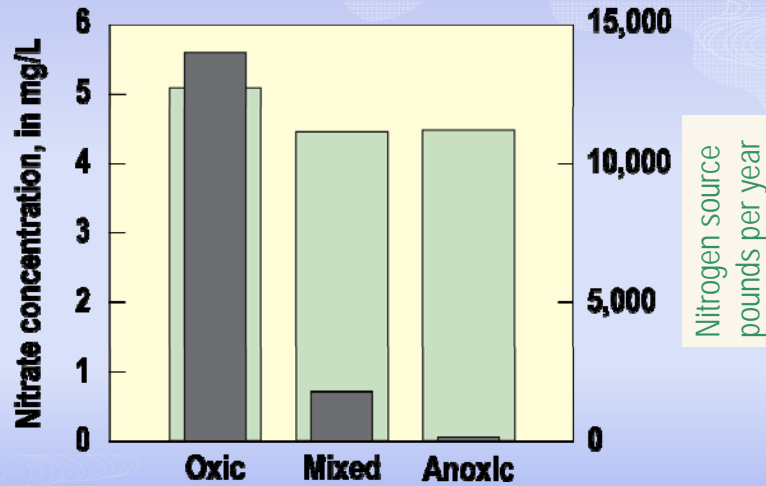
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## Nitrate concentrations in shallow agricultural wells



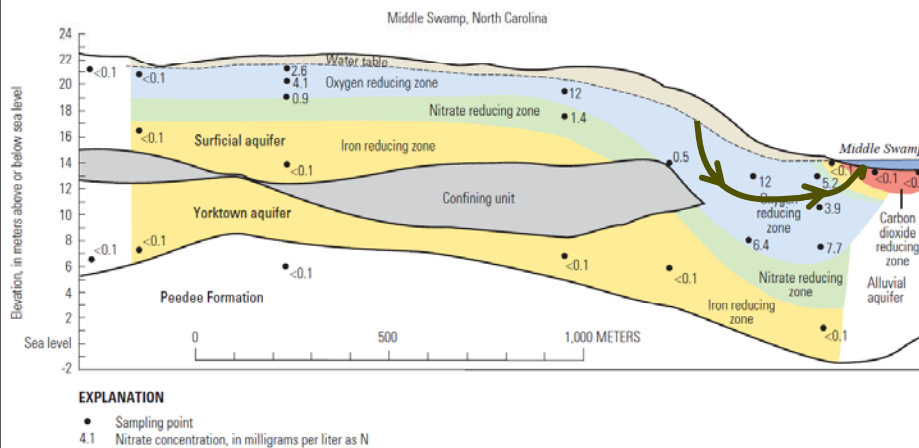
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## Nitrate concentrations in shallow agricultural wells



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## Nitrate removed from discharging groundwater by denitrification

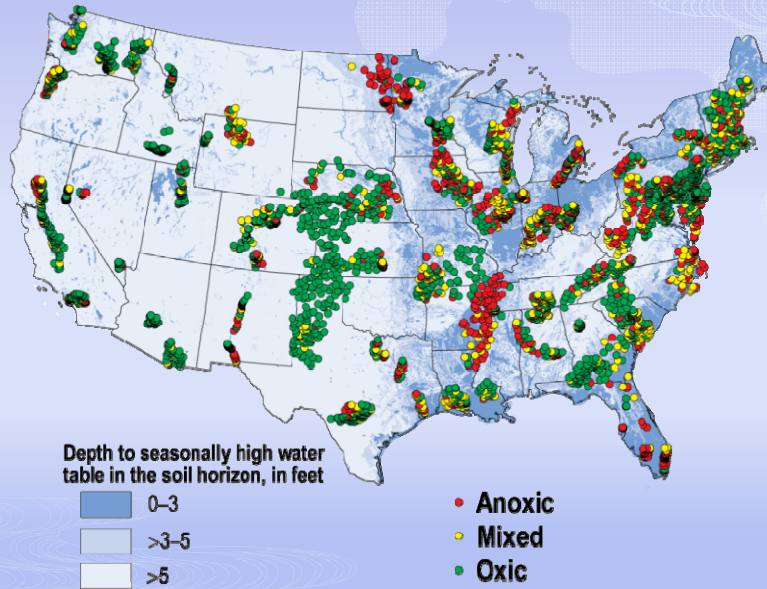


Tesoriero and others, 2005  
<http://www.agu.org/journals/wr/wr0502/2003WR002953/>

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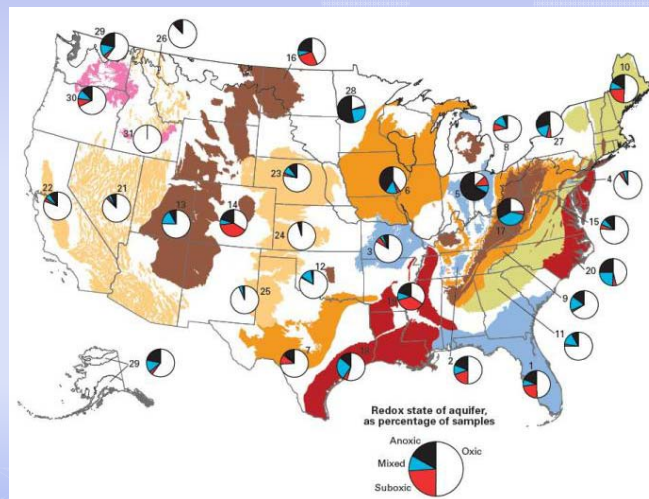


## Biogeochemical condition of wells



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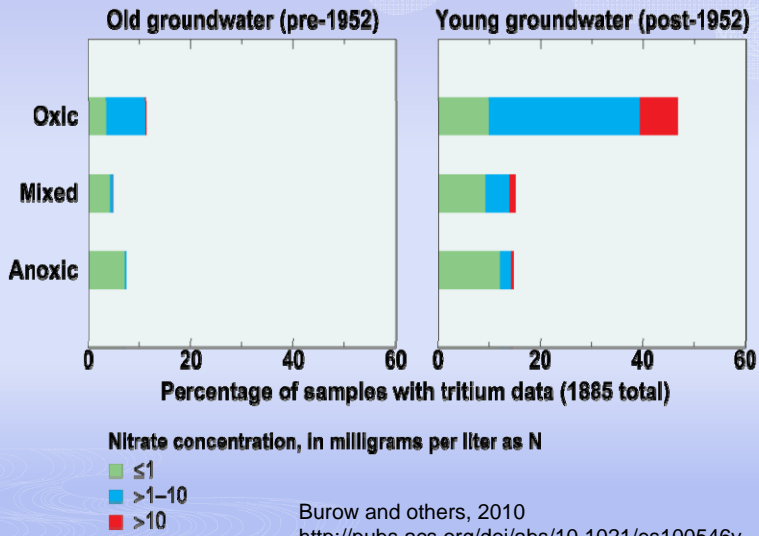
## Redox Conditions in Selected Principal Aquifers of the United States



McMahon and others, 2009  
<http://pubs.usgs.gov/fs/2009/3041/pdf/FS09-3041.pdf>

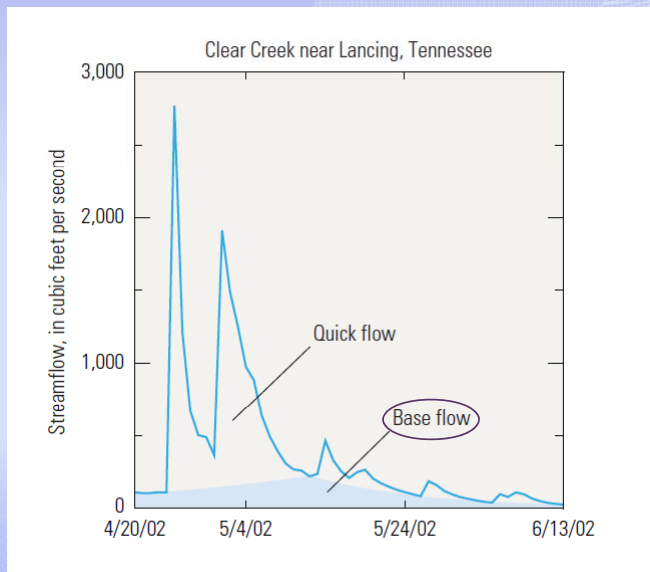
80

The highest nitrate occurs where redox conditions and aquifer properties favor nitrate transport and persistence  
 - in young, oxidic groundwater



81

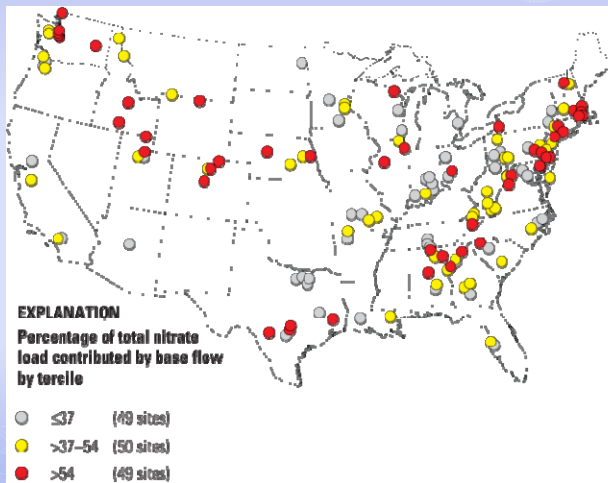
Groundwater contributions to streams



Spahr and others, 2010  
<http://pubs.usgs.gov/sir/2010/5098/>

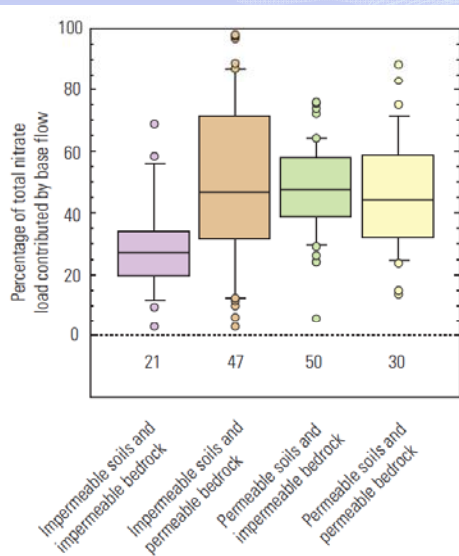
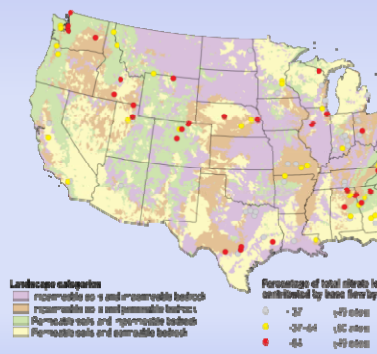
82

# Groundwater contribution to nitrate in streams



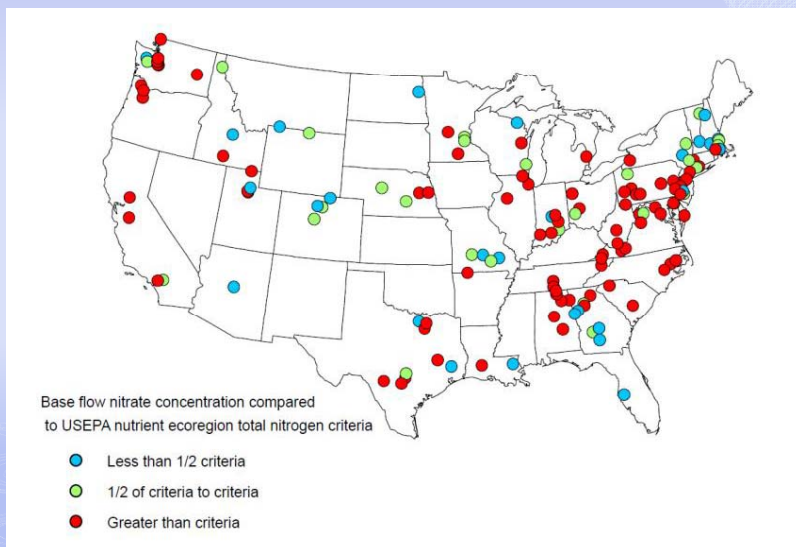
83

# The amount of groundwater contribution depends on the permeability of the soils and bedrock



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## The average concentration of nitrate in base flow often exceeds recommended ecoregional criteria for total nitrogen in streams

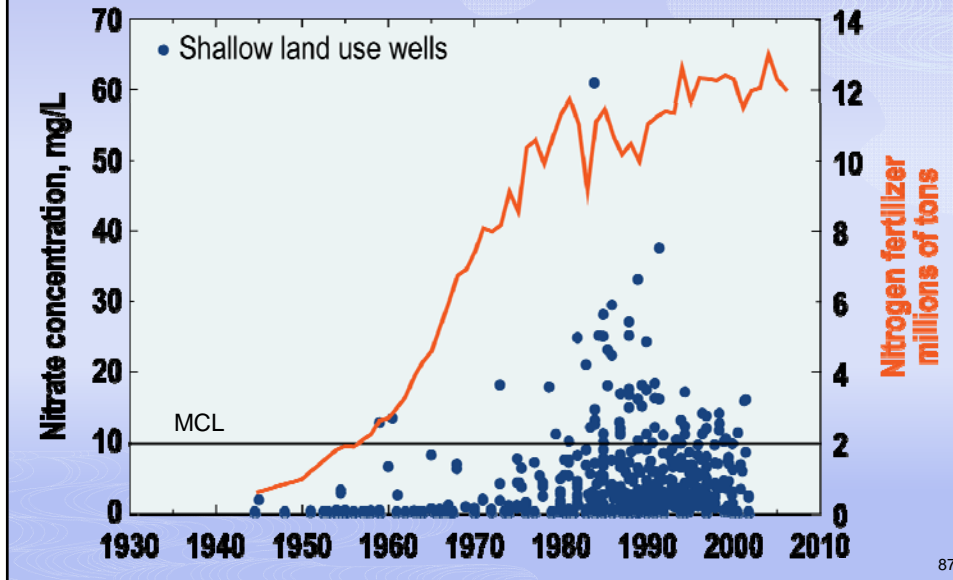


85

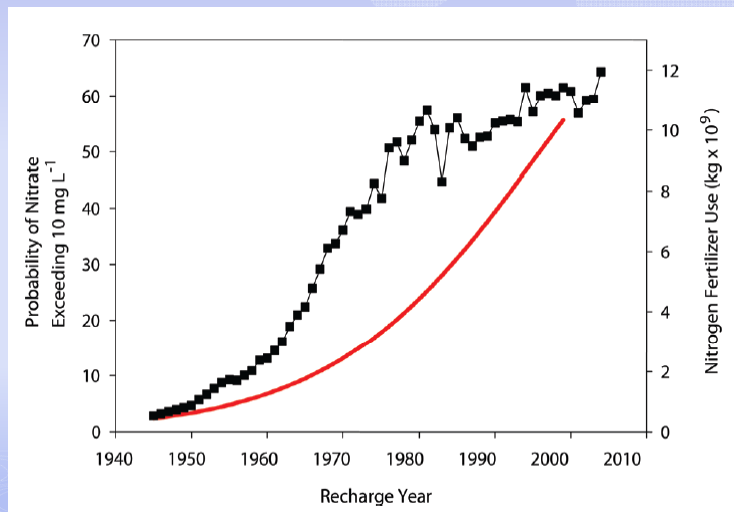
## Change over time: Implications of the slow movement of groundwater

86

## Change in nitrate concentration in groundwater



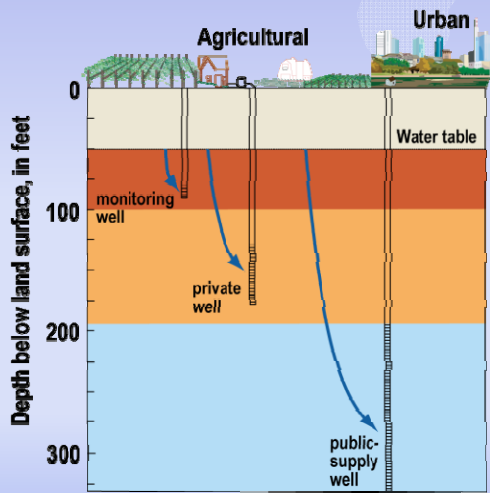
The probability of nitrate concentrations exceeding 10 mg/L in recharging groundwater at agricultural sites (red line) has increased from <1% in the 1940s to >50% by 2000



Puckett and others, 2011, ES&T  
<http://pubs.acs.org/doi/abs/10.1021/es10383588>

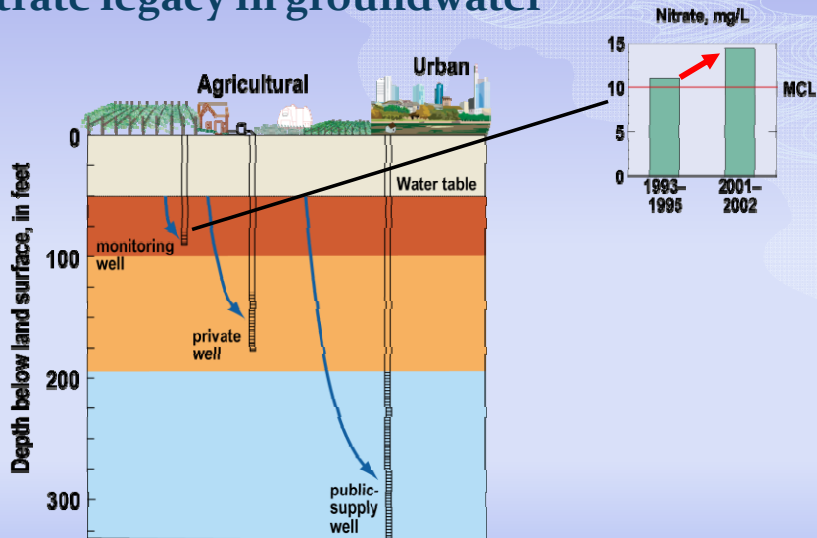


# Nitrate legacy in groundwater



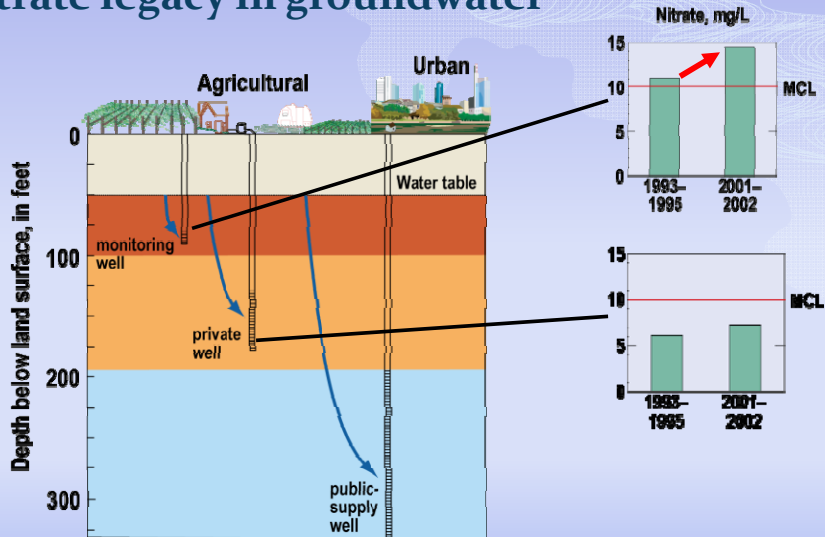
89

# Nitrate legacy in groundwater



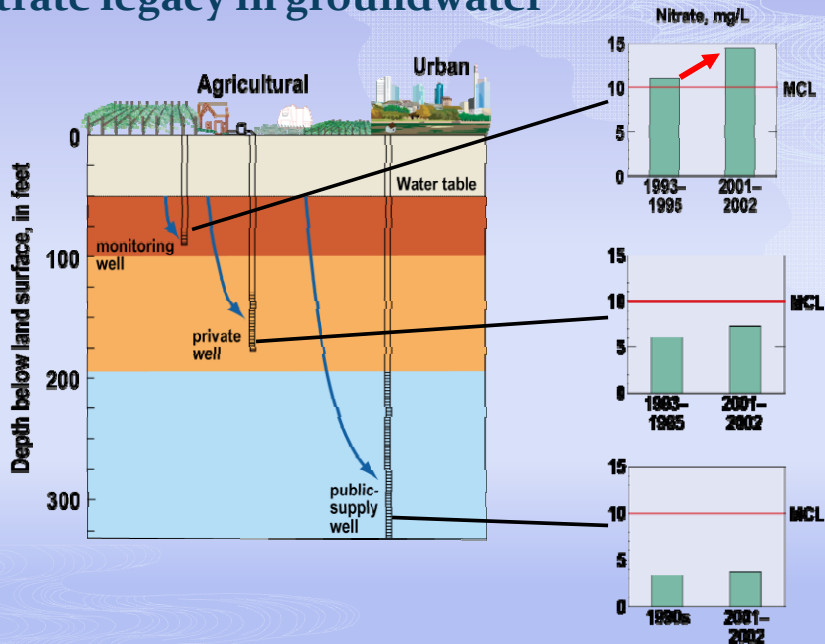
90

# Nitrate legacy in groundwater

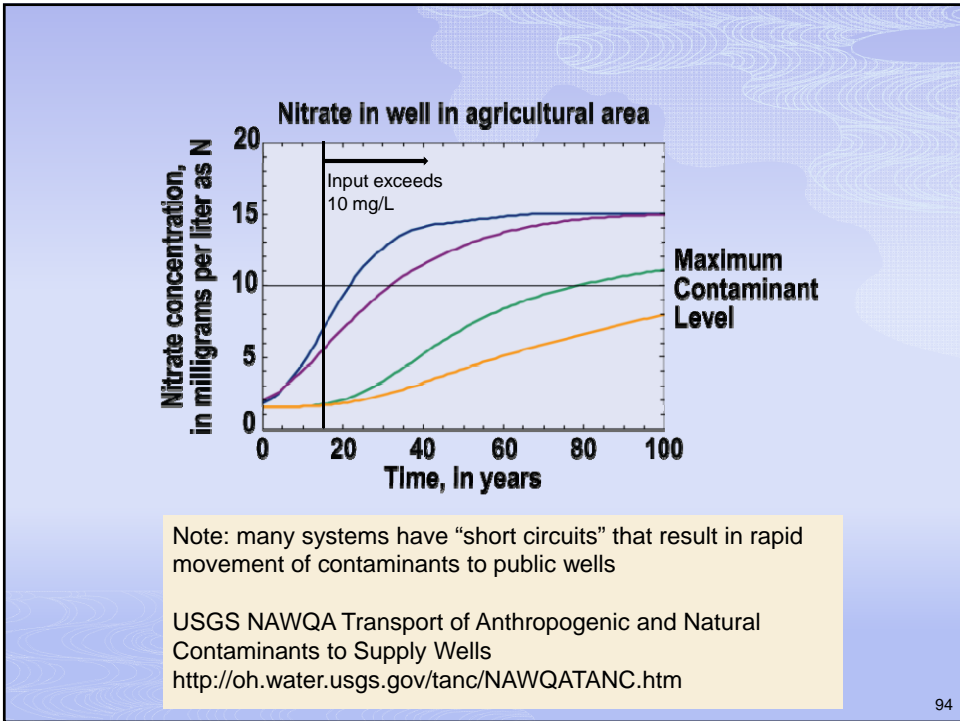
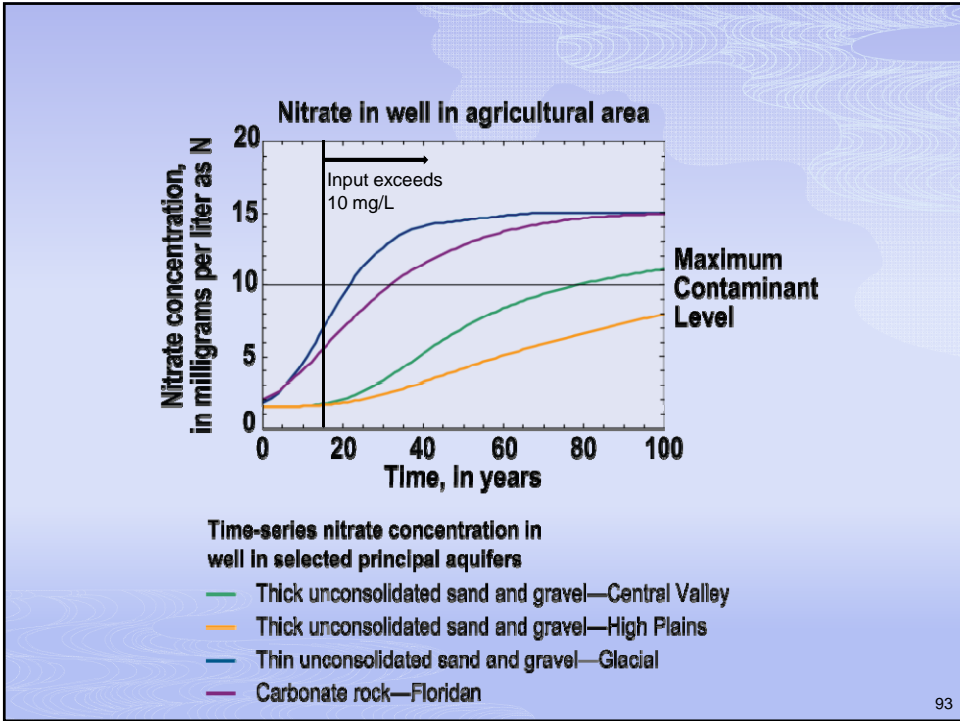


91

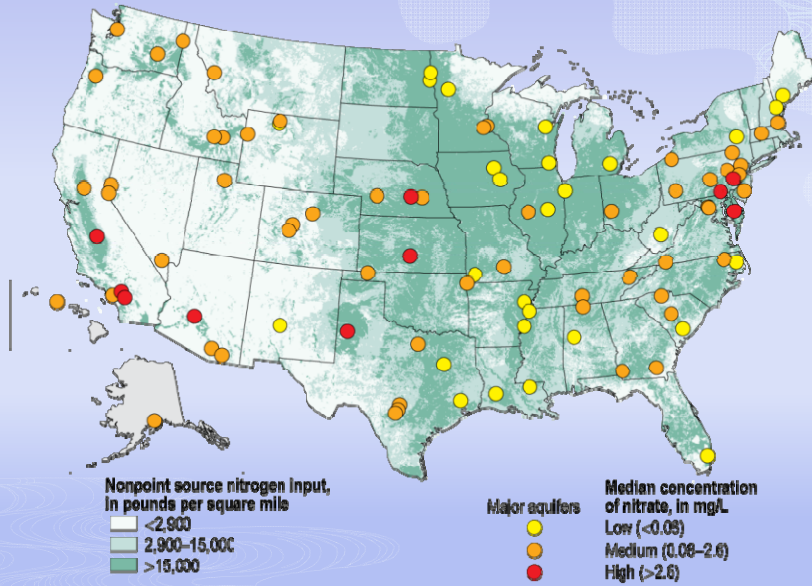
# Nitrate legacy in groundwater



92

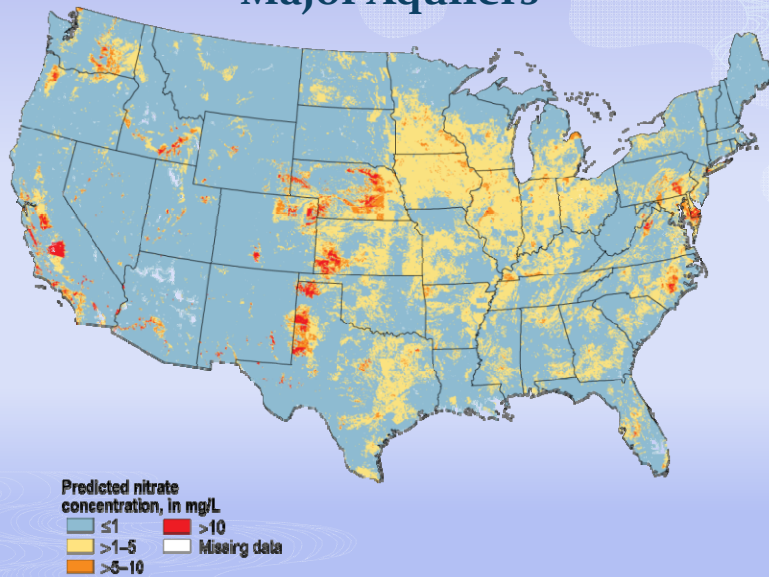


## Nitrate concentration in major aquifers



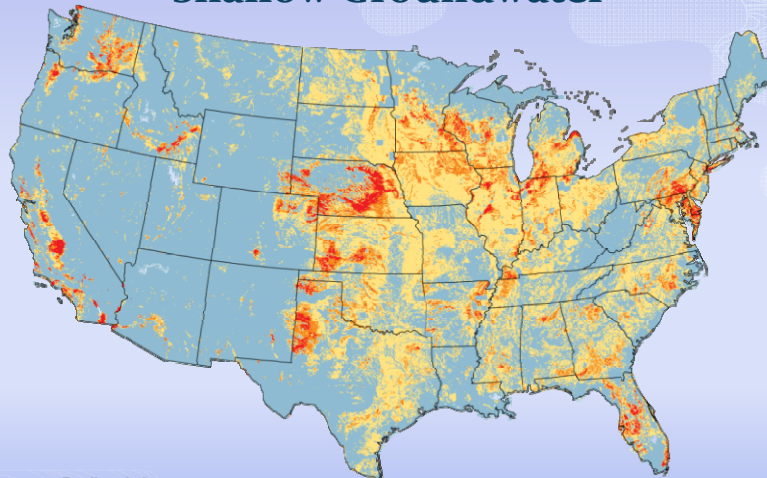
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## Estimated Nitrate Concentrations in Major Aquifers



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## Estimated Nitrate Concentrations in Shallow Groundwater



Predicted nitrate concentration, in mg/L

≤1	>10
>1-5	Missing data
>5-10	

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## Implications

- Stable and upward trends in nitrate in most groundwater indicate that, at the national scale, current efforts to limit nutrients in water are not producing measureable improvements.
- Contributions of nitrate in groundwater to streams must be taken into account in developing nutrient source allocations, for example TMDLs. If you don't account for this, you may incorrectly attribute loads to other sources.
- Identifying areas where denitrification limits nitrate in groundwater tells us where wells and streams are least vulnerable. This knowledge could allow you to focus monitoring on the most vulnerable waters.
- The slow rate of groundwater flow means that changes in nitrate input on the land may take years to decades to produce changes in wells and some streams. And given the high concentrations in shallow groundwater, we can expect more MCL exceedances in drinking water in the future.

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## Questions & Discussion



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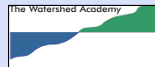
Nutrients and Trace Elements National Synthesis Project Chief  
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U.S. Geological Survey - Sacramento, CA  
916-278-3078

[nmdubrov@usgs.gov](mailto:nmdubrov@usgs.gov)

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You can type in each of the attendee's names and print the certificates.

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